THE ROBERT S. STRAUSS CENTER™

FOR INTERNATIONAL SECURITY AND LAW



Institutional Capacity for Natural Disasters: Case Studies in Africa

April 23, 2012

Background

CCAPS Program Overview

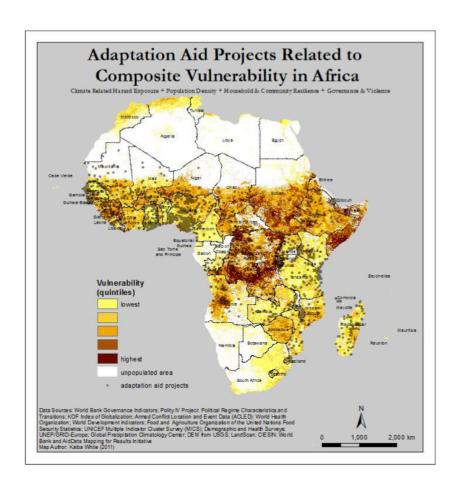
- Research Areas

Research Progress

- Past Research

Institutional Capacity for Disasters

- Value Added



Definitions

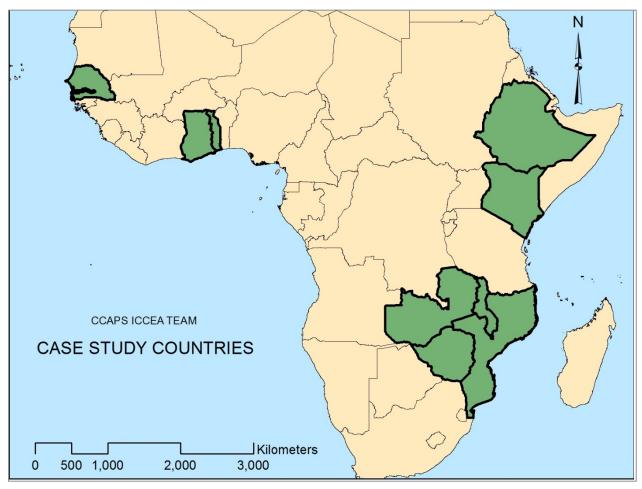
A natural hazard or shock is a natural phenomenon that may cause human, material, economic or environmental losses and impacts.

A **natural disaster** occurs when these losses and impacts seriously disrupt the functioning of a community or society and exceed the ability of that community or society to cope using its own resources.

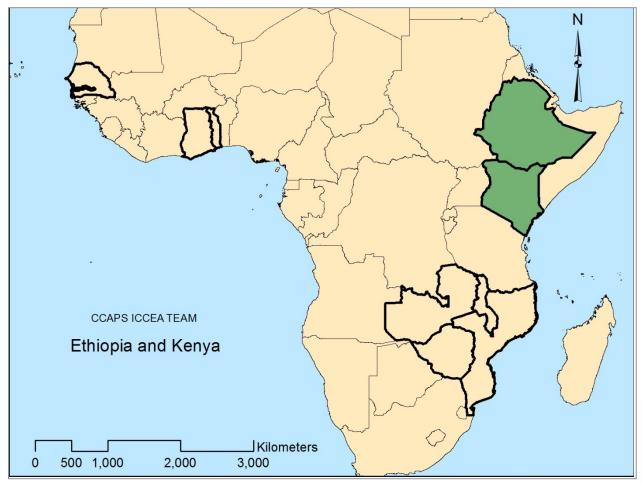
Capacity is the ability of people, organizations and systems, using available skills and resources, to face and manage adverse conditions, emergencies or disasters.



Case Studies

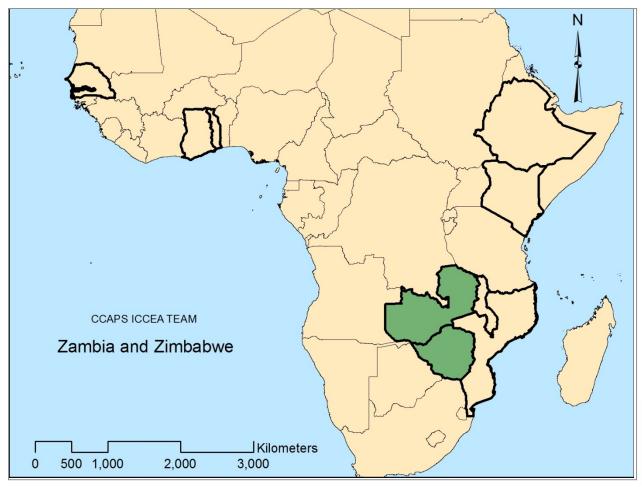




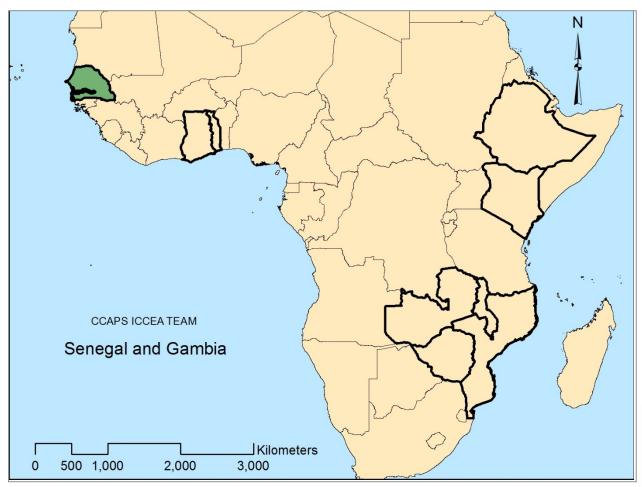




Zambia and Zimbabwe

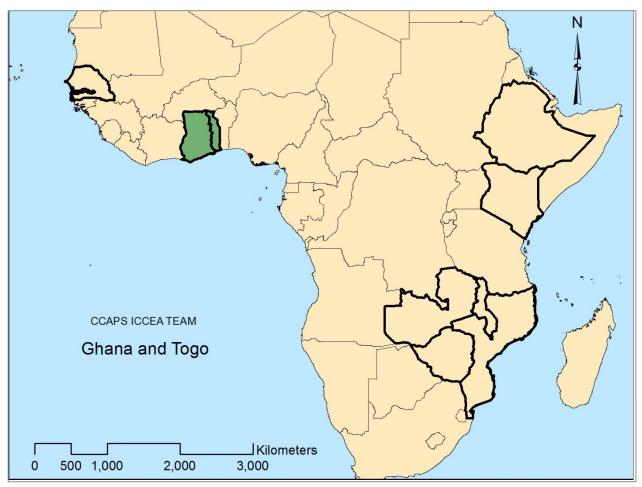






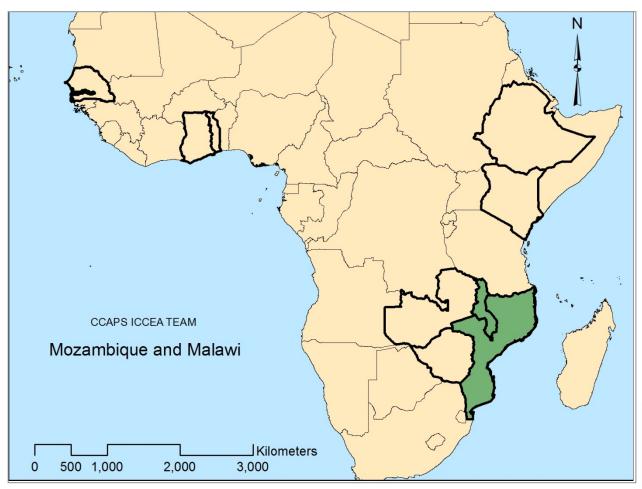


Ghana and Togo





Malawi and Mozambique





Methodology

Secondary Research

Primary Research

- Fieldwork
- Extensive interviews





Proposed Causal Mechanisms

Moral Hazard
Insurance/Perceived Risk
Electoral Incentives and Democracy
Political Development
Civil Society
External Actors
Economics

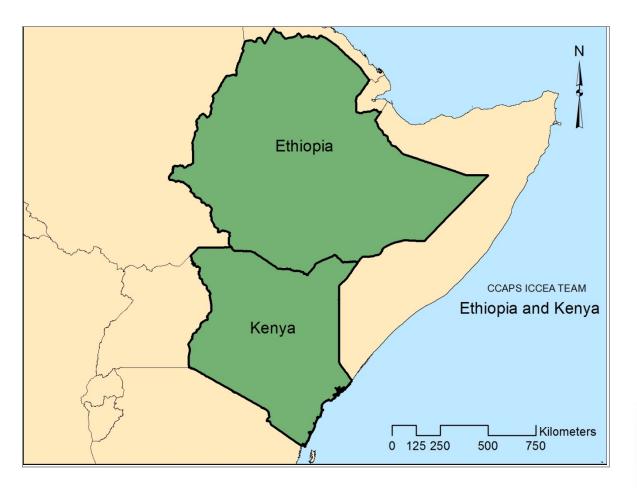


Case Studies

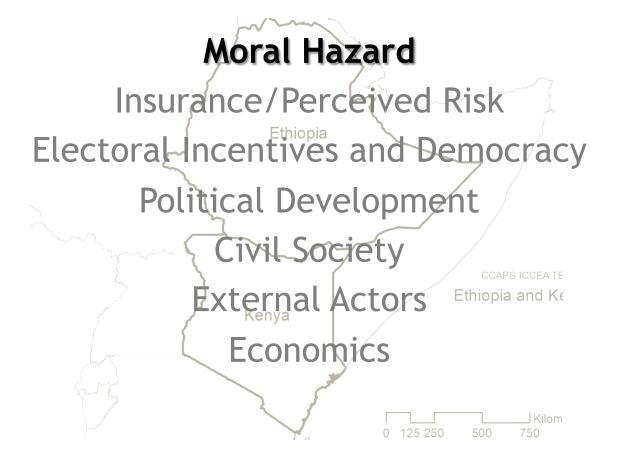




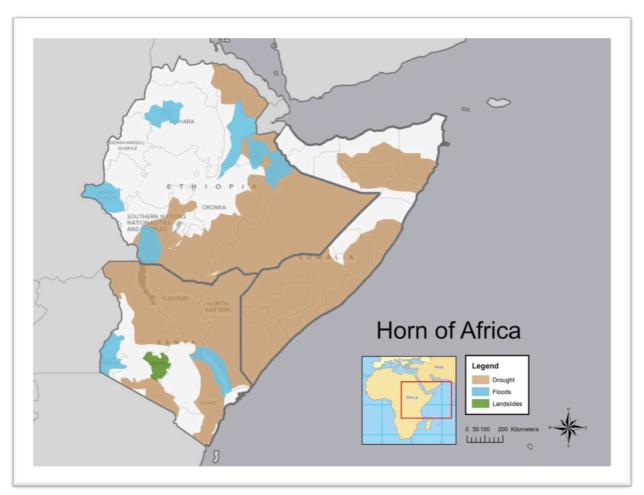














Priority	<u>Ethiopia</u>	<u>Kenya</u>
Political, Institutional Capacity, and Consensus Building	Strong	Moderate
Risk Assessment, Monitoring, and Early Warning	Strong	Strong
Knowledge and Capacity Enhancement	Weak	Moderate
Reduce Underlying Risk Factors	Strong	Moderate
Disaster Preparedness and Response	Moderate	Moderate

Evaluation of Moral Hazard Argument

- High Donor Reliance
- Disaster risk management is a political priority for Ethiopia
- Different Priority for Agriculture
- Forums for Coordination are different
- Donor influence on disaster management policies is different



Drought Management Policy Progress

1.41 million affected by Drought

2+ million affected by Drought

3 million affected by Drought

3.8 million affected by drought

4 million affected by Drought

1995-1996

1999-2000

2004-2005

2008-2009

2010-2011

World Bank Arid Lands Resource Management

(ALRMP)

1996

European Community Arid Lands Project Begins

2007

World Bank ALRMP ends

2010

National Drought Management Authority and Contingency Fund approved

by President

Nov. 2011

Conclusion

Prioritize autonomous disaster risk management and capacity building in both countries

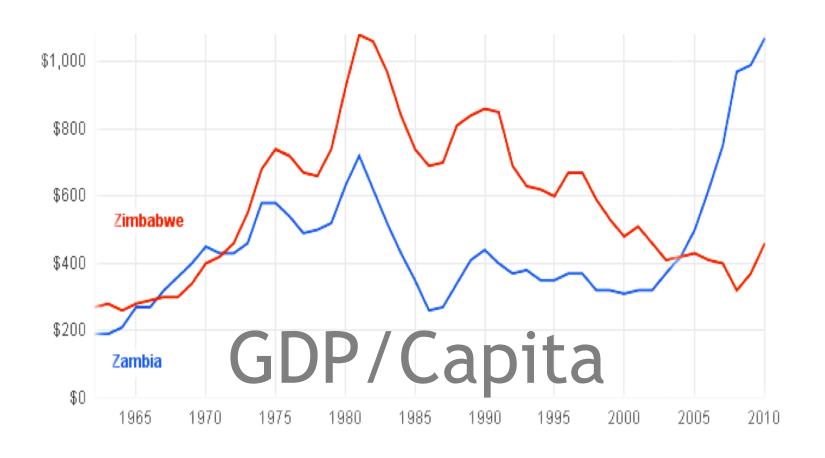
Formalize a National Disaster Management Policy for both countries











Priority	<u>Zimbabwe</u>	<u>Zambia</u>
Political, Institutional Capacity, and Consensus Building	Weak	Strong
Risk Assessment, Monitoring, and Early Warning	Moderate	Moderate
Knowledge and Capacity Enhancement	Strong	Weak
Reduce Underlying Risk Factors	Weak	Weak
Disaster Preparedness and Response	Moderate	Moderate

Resources

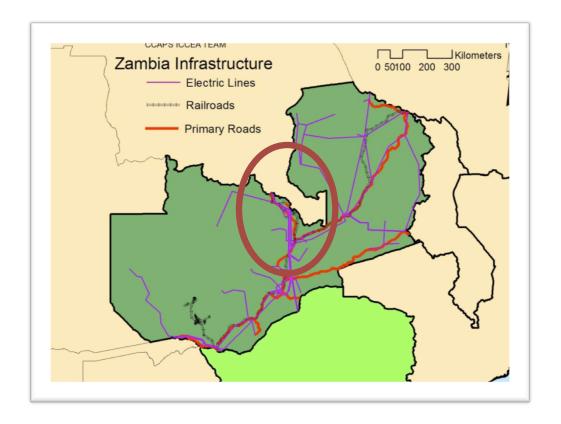
- Financial Capital
- Physical Capital
- Human Capital





Resources

- Financial Capital
- Physical Capital
- Human Capital



Resources

- Financial Capital
- Physical Capital
- Human Capital

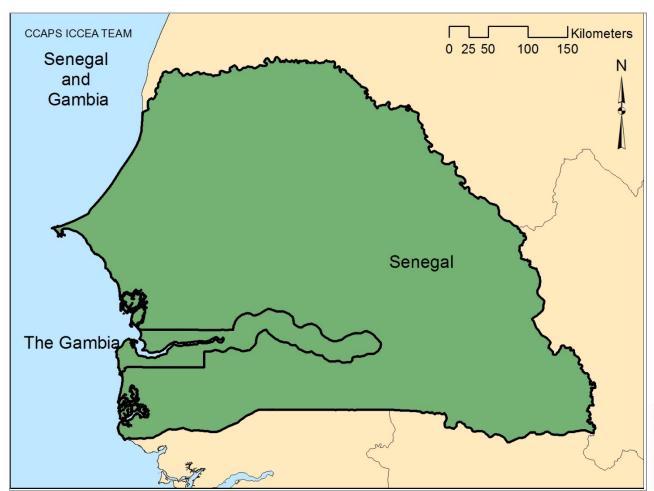


Information

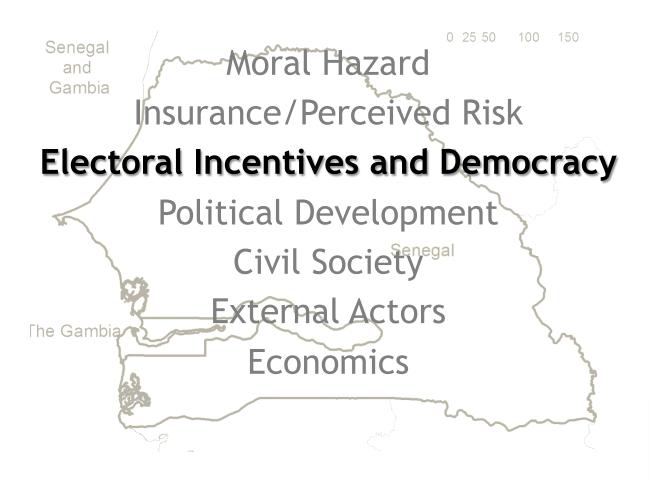
- Centralization
- Cost
- Scale of Hazards



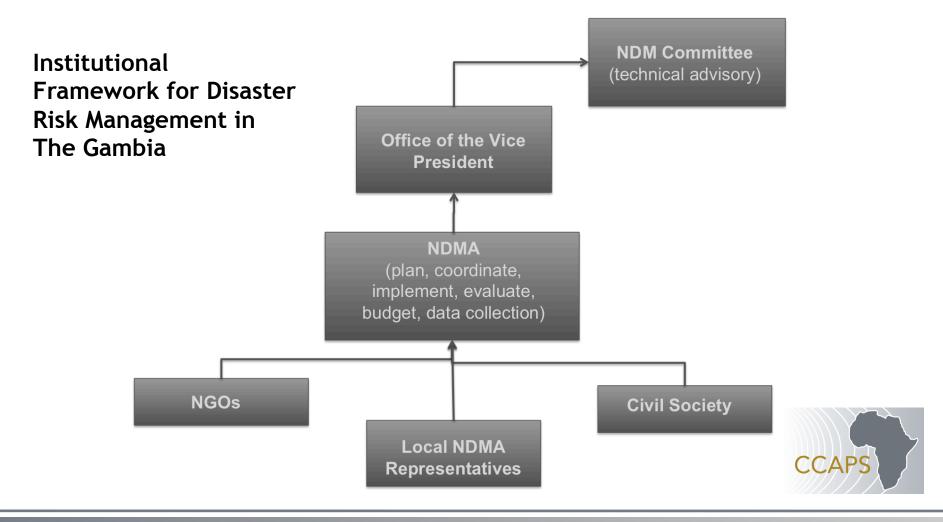




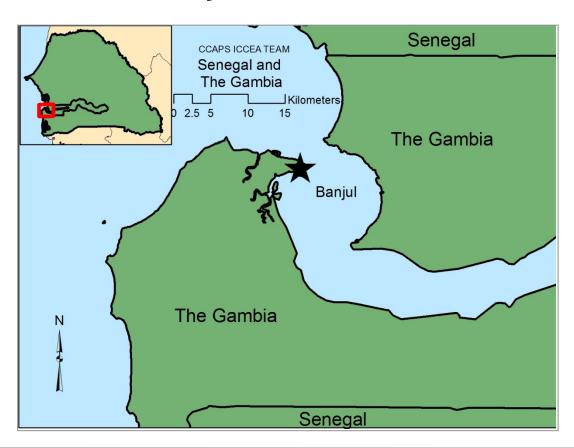




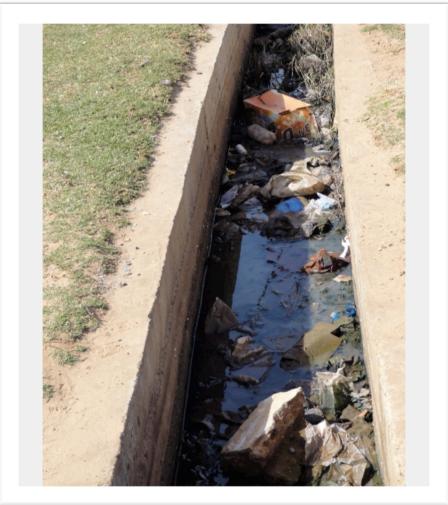




Visit to Banjul Island, The Gambia







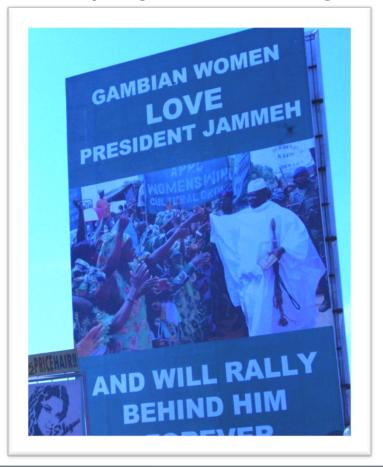


Visit to Banjul Island

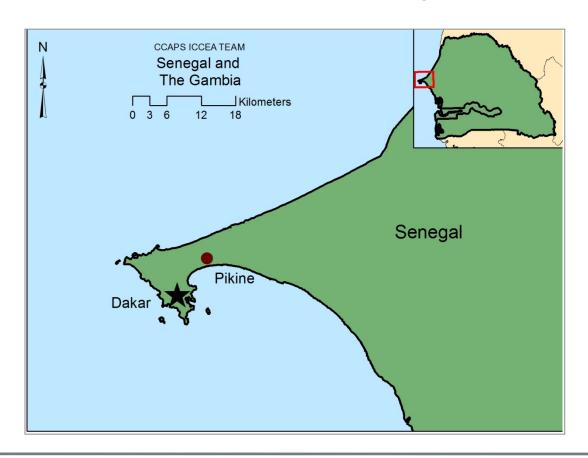


President Jammeh Campaign Advertising





Visit to Pikine, Senegal









Visit to Pikine



Media Reports on Flooding

"I voted for [President Abdoulaye] Wade, I was disappointed. Now we are waiting impatiently for change, we turn to God."

(AFP Media)

"There has been much talk but little action. The expectations are enormous. The suburb is aware of the stakes of this election, all eyes are fixed on that hope."

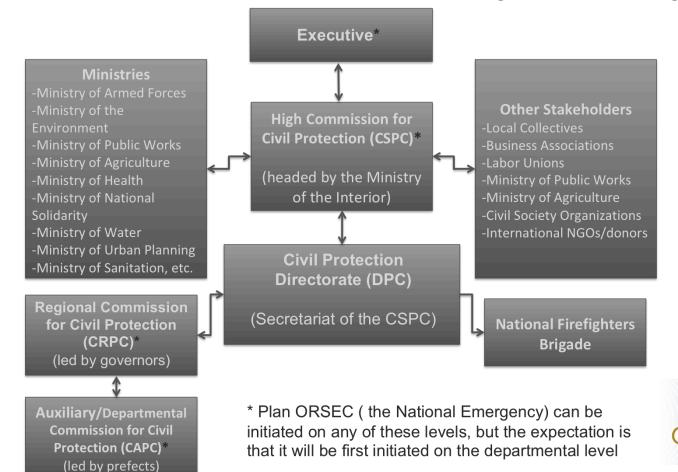
(AFP Media)

"We will make you pay in the next election!" (Interview with Senegalese aid professional)



The Gambia and Senegal

Institutional Framework for Disaster Risk Management in Senegal



The Gambia and Senegal

<u>Priority</u>	The Gambia	<u>Senegal</u>
Political, Institutional Capacity, and Consensus Building	Strong	Moderate
Risk Assessment, Monitoring, and Early Warning	Weak	Moderate
Knowledge and Capacity Enhancement	Moderate	Moderate
Reduce Underlying Risk Factors	Weak	Weak
Disaster Preparedness and Response	Weak	Moderate

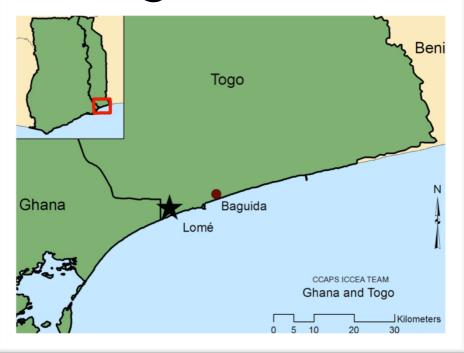






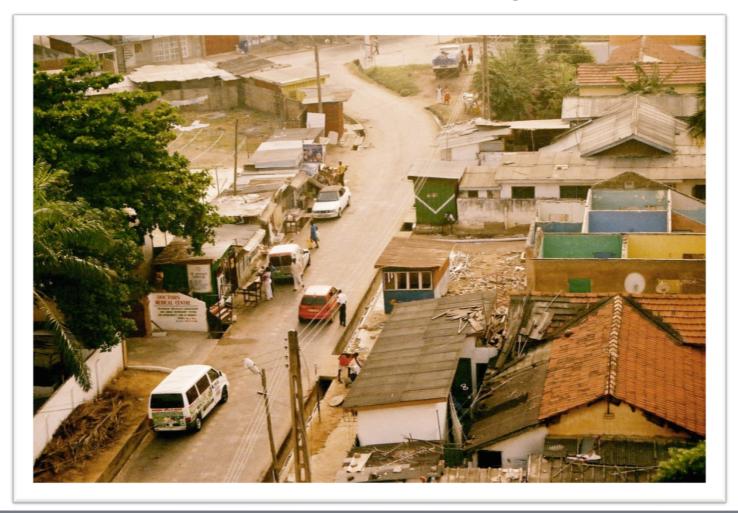






Visit to Baguida, Togo





<u>Priority</u>	<u>Ghana</u>	<u>Togo</u>
Political, Institutional Capacity, and Consensus Building	Moderate	Weak
Risk Assessment, Monitoring, and Early Warning	Moderate	Weak
Knowledge and Capacity Enhancement	Moderate	Weak
Reduce Underlying Risk Factors	Weak	Weak
Disaster Preparedness and Response	Moderate	Weak

Civil Society

- Togo: weak civil society
- Ghana: vibrant civil society



Political Development

Ghana: effective governance, low corruption, and high transparency

Togo: less effective bureaucracy, highly corrupt



Political Development

Ghana: NADMO has no institutional memory

Togo: appointments are long-term but based on cronyism

Disaster management in Togo: not corrupt?



Conclusions

Civil society actors are important for DRR, preparedness, and response

More developed and higher quality governance leads to increased disaster management activities



Conclusions - Causal Mechanisms

- +	Evidence to contradict mechanism Evidence to support mechanism Insufficient/mixed evidence	Ethiopia	Kenya	Gambia	Senegal	Malawi	Mozambique	Ghana	Togo	Zambia	Zimbabwe
	Moral Hazard	-	+	-	-	-	-	-	-	ı	+
	Insurance/Perceived Risk	+	-	+	+	+	+	+	1	+	+
	Electoral Incentives and Democracy	-	+	+	+	+	+	+	+	+	+
	Political Development	+	+	+	+	+	-	+	+	+	+
_	Civil Society	?	+	-	+	+	-	+	+	?	-
	External Actors	?	?	?	+	+	+	+	-	+	?
_	Economics	-	-	+	+	+	+	+	+	+	+

Linkages Between Hypotheses

Moral Hazard ← ← ← ← Economics

Insurance/Perceived Risk ← ← Economics

Democracy ← ← ← Political Development

Moral Hazard ← → Political Development

Policy Recommendations

Engage with national governments

Emphasize greater economic diversity

Increase access to information on disasters

Promote bureaucratic reform



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